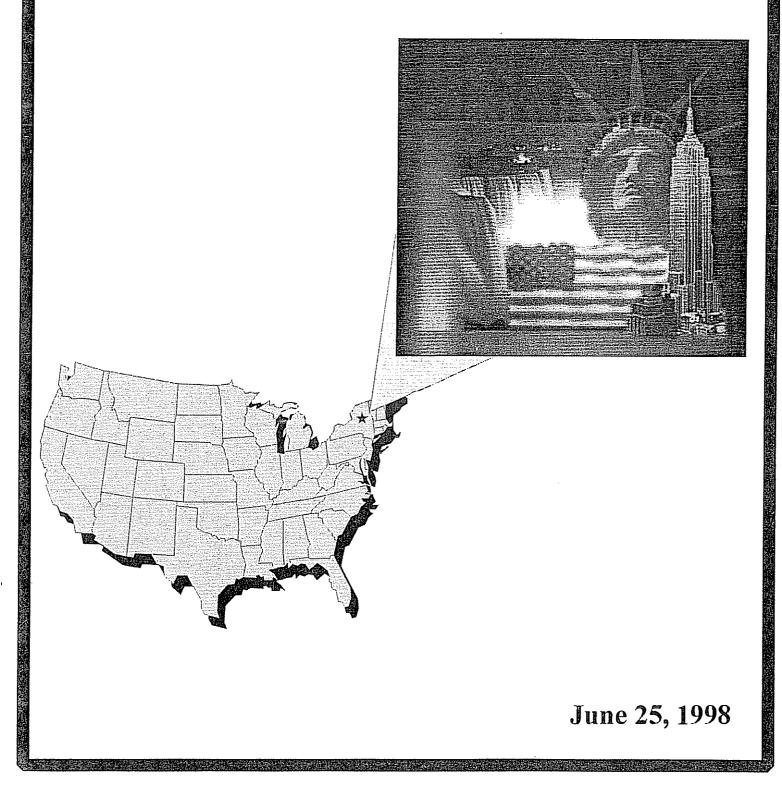
New York State 1998-99 Enacted Budget Report



OVERVIEW

The 1998-99 Enacted Budget reflects the Governor's commitment to fiscally-sound, balanced budgets that provide the State with long-term fiscal stability and economic health. This report reflects the Legislature's and Governor's actions on the Executive Budget through the end of the legislative session The result is that All Funds spending for the 1998-99 Enacted Budget is projected at \$71 54 billion, or \$46 million below the Executive Budget recommendation of \$71 59 billion The Enacted Budget also features new multi-year tax reductions to further improve New York's ability to compete with other states and major new investments in New York's public schools Highlights of the 1998-99 Enacted Budget include:

- Accelerating tax relief for senior citizens by fully implementing the \$50,000 STAR school tax exemption for seniors in 1998-99;
- Improving the State's competitive position by reducing the corporate tax rate, over a threeyear period, from 9 percent to 7.5 percent;
- Adopting a number of tax reduction initiatives designed to aid small and new businesses, particularly in emerging industries;
- Enacting a total school aid increase of \$847 million (7.8 percent) on a school year basis the largest increase in State history;
- Increasing investments for the environment, economic development, transportation and public safety, including prison expansion;
- Providing increased unrestricted aid to local governments of \$37 million, for total support of \$837 million;
- > Creating a new Debt Reduction Reserve Fund with an initial deposit of \$50 million;
- Providing for a \$658 million General Fund closing balance, including \$400 million in the State's "rainy day" fund (the Tax Stabilization Reserve Fund), \$100 million in the litigation reserve fund (the Contingency Reserve Fund), and \$158 million in the Community Projects Fund projected to be available at year's end;
- Incorporating an additional \$761 million reserve for future needs in the year-end balance to finance a portion of the tax changes and spending initiatives already scheduled in law; and
- > Reducing the projected 1999-00 budget gap from the level projected in February.

This report is submitted pursuant to section 23 of the State Finance Law, which requires the Governor to submit revised Financial Plans reflecting action by the Legislature on the Executive Budget for the current fiscal year. Included in this report are new forecasts of the National and State economies, and detailed estimates for the major categories of receipts and disbursements.

Spending and revenue information is provided for the General Fund, State Funds and All Funds portions of the Budget. The General Fund is supported primarily by State taxes. State Funds include the General Fund and represent that portion of the Budget funded exclusively by State revenues: taxes, fees, fines and other revenues All Funds (which incorporate State Funds) also reflect spending financed by Federal Funds. All of the tables in this document are in millions of dollars, unless otherwise noted.

THE 1998-99 GENERAL FUND FINANCIAL PLAN

The State's Financial Plan contains forecasts of income and spending for the fiscal year. Projected receipts are based on the economic forecast of the Division of the Budget (DOB) and the State's tax and fee structure. DOB projects economic activity for both the Nation and New York After consulting with public and private sector experts, a detailed forecast is prepared, showing Gross Domestic Product (GDP), employment levels, inflation, wages, consumer spending, and other relevant economic indicators. The yield of the State's revenue structure is then projected against the backdrop of these forecasts.

Projected disbursements are based on staffing levels in agencies, program caseloads or the level of services that must be provided, formulas contained in State law, inflation and other factors. For example, welfare caseload projections are based on historical data modified by economic conditions and program changes, while recent trends and data from the criminal justice system are relied upon to estimate prison population. Not all the amounts appropriated in the Budget are disbursed in the same fiscal year.

Economic Outlook

National Economy

Мајог	or Economic Indicators		
	1997	1998	1999
Gross Domestic Product (real)	3,8	2.8	2.2
Personal Income	5.8	5.,3	4.4
Corporate Profits	8,7	3.8	33
Consumer Price Index	2.3	1.6	2.6

Note: Numbers above arc percent change/calendar year

The national economy accelerated its rate of expansion in 1997 and maintained much of its strength as 1998 began. However, the growing trade deficit, fueled by economic difficulties in Asia, is projected to dampen the rate of U.S. economic growth during the second half of 1998. Moderating economic growth is expected to engender a slowdown in the rate of job creation and dissipate the upward pressure on wage costs In response, the Federal Reserve Bank is expected to hold the Federal funds rate constant throughout the year.

The Division of the Budget projects that national economic growth, as a whole, will remain relatively strong for 1998. Real Gross Domestic Product is projected to grow at an annual rate of

2 8 percent, declining to 2.2 percent in 1999. Inflation, as measured by the Consumer Price Index (CPI), is expected to be only 1.6 percent in 1998, which would be the lowest annual rate of increase in more than thirty years. In 1999, the CPI is projected to rebound to a still modest 2.6 percent increase as moderating economic growth inhibits a dramatic acceleration in consumer prices. Increased employment has been a cornerstone of the nation's economic expansion and job growth has been particularly robust recently. The strong job gains of the last five years have driven the unemployment rate down to levels which, like the inflation rate, have not been seen since the 1960s. Annual employment growth of about 2.6 percent in 1998 is expected to be followed by a 1.5 percent rise in 1999. Wage income, which is expected to grow at the rapid rate of 6.3 percent in 1998, will slow to 4.5 percent in 1999 as the rate of increase in the number of hours worked declines from 2.5 percent to 1.1 percent. Personal income growth will also slow from 5.3 percent in 1998 to 4.4 percent in 1999.

There are uncertainties inherent in any economic forecast. The remarkably buoyant domestic economy could shrug off weaknesses in Asian markets, resulting in stronger than expected growth for the remainder of 1998 and, perhaps, much of 1999. Such robust growth could ignite inflationary fears and push long-term interest rates substantially higher, which could result in much weaker than expected growth by the end of 1999. Alternatively, a continuation of good news on inflation combined with strong productivity increases could lead to a repetition of the extremely favorable pattern of economic growth that the nation experienced in 1997.

M	ajor Economic I	ndicators	
······································	1997	1998	1999
Personal Income	5.8	5.0	4.4
Nonagricultural Employment	1.3	1.5	1.0
Unemployment Rate	6.3	6.1	5.9

State Economy

Note: Income and Employment numbers are percent change/calendar year.

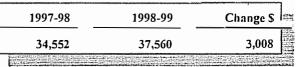
New York's employment growth will continue throughout 1998. With the exception of government, every sector recorded employment gains for the first quarter of 1998, with the service and trade sectors accounting for most of the increase Much of the service sector increase occurred in business, educational, health, engineering and management services. According to the most recent New York State Department of Labor estimate through May, since December 1994, New York's total employment has risen 282,000, with private employment up by 322,000 and government employment down by 40,000. The unemployment rate was 5.7 percent in May, down from a peak of 8.9 percent in July 1992.

Overall, employment growth for 1998 will be slightly faster than for 1997, although we project that the growth rate will slowly decline as the year progresses. Employment in the first quarter of 1999 is projected to be about 100,000 above the level of a year earlier. The Division of the Budget's forecast of the New York economy calls for employment growth to continue throughout 1999, adding some 80,000 jobs on an annual average basis

Personal income should rise about 5 0 percent in 1998 and around 4.4 percent in 1999. Over the same period, wage growth will approximate 6.1 percent and 4 9 percent, respectively Wage rate growth is expected to slow in 1999 as the recent boom in bonus payments slackens.

The forecast for New York is subject to the same uncertainties as the national forecast as well as some specific to New York. For example, given the central role of the stock market in fueling the State's fiscal fortunes, New York faces the particular risk that economic or financial news could cause the stock and bond markets to react dramatically, producing changes in profits and other incomes attributable to these markets that would be independent of changes in the broader economy Similarly, there is still uncertainty about the magnitude of the effects of the Asian financial and economic problems on the New York economy. In addition, there is a possibility of greater than anticipated private-sector restructuring and downsizing.

General Fund Receipts



Total General Fund receipts in 1998-99 are now projected to be \$37.56 billion, an increase of about \$3 billion from the \$34.55 billion recorded in 1997-98 This total includes \$34.36 billion in tax receipts, \$1.40 billion in miscellaneous receipts, and \$1.79 billion in transfers from other funds. The transfer of a portion of the surplus recorded in 1997-98 to the 1998-99 fiscal period exaggerates the "real" growth in State receipts from year to year by depressing reported 1997-98 figures and inflating 1998-99 projections.

The General Fund receipts forecast used in the Enacted Budget represents an increase of \$1.39 billion from the amount presented in the Executive Budget. Of that amount:

- \$575 million represents money identified in the Executive Budget but earmarked for other uses at that time, the largest of which was the proposal, rejected by the Legislature, to use cash to finance the \$425 million Community Enhancement and Facilities Program (CEFAP) in lieu of incurring new debt;
- \$496 million represents additional resources identified since the time of the Executive Budget, net of revenue actions by the Legislature;
- \$210 million represents the increase in the 1997-98 surplus from the time of the Executive budget; and
- \$105 million represents amounts carried over from 1997-98 to finance spending obligations carried over from that year, net of an additional \$3 million deposited in the Contingency Reserve Fund at the end of 1997-98.

Personal Income Tax

1997-98	1998-99	Change S
17,759	21,242	3,483

Net personal income tax collections are projected to reach \$21.24 billion, well over half of all General Fund receipts and nearly \$3.5 billion above the reported 1997-98 collection total. Since 1997 represented the completion of the 20 percent income tax reduction program enacted in 1995, growth from 1997 to 1998 will be unaffected by major income tax reductions. Adding to the projected annual growth is over \$1.7 billion from net impact of the transfer of the surplus from 1997-98 to the current year (over \$2.4 billion on a year-over-year basis) as partially offset by the diversion of slightly over \$700 million in income tax receipts to the STAR fund to finance the initial year of the school property tax reduction program. Adjusted for these transactions, the growth in net income tax receipts is roughly \$1.7 billion, an increase of over 9 percent.

This growth is largely a function of approximately 8 percent growth in income tax liability projected for 1998 as well as the impact of the 1997 tax year settlement recorded early in this fiscal year.

Significant statutory changes made this year include: full acceleration of the STAR program for seniors; an increase in the child care credit for middle income taxpayers; adoption of a variety of job enhancing credits; and an acceleration of the school property tax credit for farmers.

User Taxes and Fees

1997-98	1998-99	Change \$
7,036	7,143	107

Receipts from user taxes and fees are projected to total \$7.14 billion, an increase of \$107 million from reported collections in the prior year. Included in this category are receipts from the State sales tax, cigarette, tobacco products, and alcoholic beverage taxes and fees; motor fuel taxes and motor vehicle license and registration fees; the container tax (through September of 1998); and a 5 percent levy on auto rentals

The sales tax component of this category accounts for all of the 1998-99 growth, as changes in all the other sources decline \$100 million. The growth in yield of the sales tax in 1998-99, after adjusting for tax law and other changes, is projected at 4.7 percent. The yield of most of the excise taxes in this category show a long-term declining trend, particularly cigarette and alcoholic beverage taxes. These General Fund declines are exacerbated in 1998-99 by revenue reductions from scheduled and newly enacted tax reductions, and by an increase in earmarking of motor vehicle registration fees to the Dedicated Highway and Bridge Trust Fund.

Significant statutory changes made in the taxes in this category during the 1998-99 legislative session include: a 25 percent reduction in motor vehicle registration fees and the restoration of refunds of such registrations; enhancement of the scheduled exemption of clothing from the State sales tax by including footwear in the exemption and increasing the threshold from \$100 to \$110 (effective 12/1/99); enactment of a variety of small sales tax exemptions, including college

textbooks, telephone central office switching equipment and computer hardware used to produce computer software for sale; and a reduction in the beer tax rate.

Business Taxes

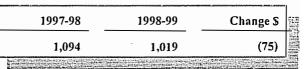
1997-98	1998-99	Change \$
5,047	4,956	(91)
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Total business tax collections in 1998-99 are now projected to be \$4.96 billion, \$91 million less than received in the prior fiscal year. The category includes receipts from the largely income-based levies on general business corporations, banks and insurance companies, gross receipts taxes on energy and telecommunication service providers and a per-gallon imposition on petroleum business.

The year-over-year decline in projected receipts in this category is largely attributable to statutory changes between the two years. These include the first year of the "power for jobs" program and scheduled additional diversion of General Fund petroleum business and utility tax receipts. In addition, profit growth is also expected to slow in 1998.

Legislation enacted this year affecting receipts in this category includes: significant reduction in the general business corporation tax, including a phased reduction in the rate from 9 percent to 7.5 percent; reductions in the fixed dollar minimum tax and a cut in the rate applied to the income of S corporations; acceleration of the power for jobs program initially enacted in 1997; and adoption of an expansion of the State's investment tax credit to investments by securities firms and banks in the infrastructure required for security trading operations.

Other Taxes



Other tax receipts are now projected to total \$1.02 billion — \$75 million below last year's amount. Sources in this category include: the estate and gift tax, the real property gains tax, parimutuel taxes and the transactions reported on the since-repealed real property gains tax.

Two factors account for a significant part of the expected decline in collections from this category: first, the effects resulting from the elimination of the real property gains tax collections; second, a decline in estate tax receipts, following the explosive growth recorded in 1997-98 when receipts expanded by over 16 percent.

Significant legislation affecting these sources in 1998 and thereafter includes the extension of certain temporary tax reductions at the State's race tracks and conformity with new Federal estate tax provisions allowing exclusion of up to \$1.3 million in family business assets from tax.

Miscellaneous Receipts

1997-98	1998-99	Change \$	
1,598	1,404	(194)	

Total miscellaneous receipts and transfers from other funds are expected to reach \$3.2 billion, down over \$400 million from the prior year amount. Miscellaneous receipts are projected to decline from \$1.6 billion to \$1.4 billion, reflecting the loss of non-recurring receipts in 1997-98 and the growing effects of the phase-out of the medical provider assessments.

Transfers From Other Funds

1997-98	1998-99	Change \$
2,018	1,796	(222)

Transfers from other funds are expected to total \$1.8 billion, or \$222 million less than total receipts from this category during 1997-98. Total transfers of sales taxes in excess of LGAC debt service requirements are expected to increase by approximately \$51 million, while transfers from all other funds are expected to fall by \$273 million, primarily reflecting the absence, in 1998-99, of a one-time transfer of nearly \$200 million for retroactive reimbursement of certain social services claims from the Federal government.

General Fund Disbursements

1997-98	1998-99	Change \$
34,347	36,779	2,432

General Fund disbursements including transfers to support capital projects, debt service and other funds are estimated at \$36.78 billion. This represents an increase of \$2.43 billion or 7.1 percent from 1997-98 levels. However, the average annual increase since 1994-95 is only 2.3 percent.

Nearly one-half of the annual increase in the 1998-99 Budget is for education (\$1.12 billion) reflecting increased State aid for schools (\$769 million), funding for special education programs (\$123 million) and increases for the State and City university systems (\$141 million). The remainder of the increase is primarily for Medicaid (\$144 million), other health and social welfare programs including children and family services (\$208 million), mental hygiene (\$161 million), the Judiciary (\$145 million), and public protection (\$90 million).

The 1998-99 Enacted Budget spending estimate is \$690 million above the Executive Budget projections. Of this amount, \$278 million represents timing-related changes from the closeout of the 1997-98 fiscal year. These changes represent spending that was originally anticipated to occur at the end of the 1997-98 fiscal year but which will now occur in 1998-99, including monies for lawsuits, collective bargaining, and legislative adds to the 1997-98 budget. The balance of \$412 million represents legislative spending additions of \$1.23 billion offset by \$214 million in spending reestimates and \$606 million in Governor's veto actions.

Grants to Local Governments

1997-98	1998-99	Change \$
23,266	25,141	1,875
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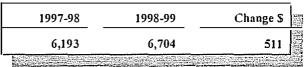
Grants to Local Governments is the largest category of General Fund disbursements and includes financial assistance to local governments and not-for-profit corporations, as well as entitlement benefits to individuals. Disbursements for this category are projected at \$25.14 billion, an increase of \$1.88 billion over the prior year. The majority of the increase is for school aid (\$769 million) and other educational programs, including the State and City university systems (\$270 million).

The 1998-99 budget provides a total of \$9 65 billion in support of public schools. The year-toyear increase of \$769 million is comprised of partial funding for a 1998-99 school year increase of \$847 million as well as the remainder of the 1997-98 school year increase that occurs in State fiscal year 1998-99. Spending for all other educational programs, which includes the State and City university systems, the Tuition Assistance Program, and handicapped programs, is estimated at \$3.00 billion, an increase of \$270 million over 1997-98 levels.

Spending for Medicaid is projected to total \$5.60 billion, an increase of \$144 million from last year. After adjusting 1997-98 for the \$116 million prepayment of the additional Medicaid cycle due on April 1, 1998, Medicaid will increase \$260 million or 4.9 percent, well below historical growth rates. Disbursements for all other health and social welfare programs are projected to total \$3.63 billion, reflecting an increase of \$131 million from 1997-98 levels. This includes an increase in support for children and families services and local public health programs offset by an annual decline in welfare spending of \$75 million.

Remaining disbursements primarily support community-based mental hygiene programs, community and public health programs, local transportation programs, and revenue sharing payments to local governments. Revenue sharing and other general purpose aid to local governments is projected at \$837 million, an increase of approximately \$37 million from 1997-98.

State Operations



Disbursements for State Operations reflect the costs of operating the Executive, Legislative, and Judicial branches of government. Spending in this category is projected at \$6.70 billion, an increase of \$511 million from the prior year primarily resulting from an extra payroll cycle in 1998-99 (\$146 million), the 3.5 percent general salary increase to be given to most State employees on October 1, 1998 and an increase in the Judiciary's budget of \$145 million — which represents an annual increase of 15.6 percent for that Branch compared to a 4.5 percent increase for Executive Branch agencies.

General State Charges

1997-98	1998-99	ChangeS	
2,265	2,215	(50)	
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General State charges primarily reflect the costs of providing fringe benefits for State employees, including contributions to pension systems, the employer's share of social security contributions, employer contributions toward the cost of health insurance, and the costs of providing worker's compensation and unemployment insurance benefits. This category also reflects certain fixed costs such as payments in lieu of taxes, and payments of judgments against the State or its public officers

Disbursements in this category are estimated at \$2.22 billion, a decrease of \$50 million from the prior year This annual decline reflects projected decreases in pension costs and Court of Claims payments, offset by modest projected increases for health insurance contributions, social security costs, and the loss of reimbursements due to a reduction in the fringe benefit rate charged to positions financed by non-General funds.

Debt Service



Debt service paid directly from the General Fund reflects only the interest cost of the State's commercial paper program. The 1998-99 debt service estimate is \$11 million, reflecting relative stability in short-term interest rates.

Transfers to Debt Service Funds

1997-98	1998-99	Change S
2,021	2,131	110
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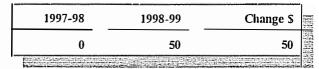
Transfers in support of debt service provide General Fund support to pay principal and interest on long-term bonds where these costs are not funded with other resources. These long-term debt service costs are projected at \$2.13 billion in 1998-99, an increase of \$110 million from 1997-98. This reflects the debt service impact of prior year bond sales (net of refunding savings), and certain sales planned to occur during the 1998-99 fiscal year.

Transfers to Capital Projects Funds

	5	Change \$	1998-99	1997-98
206 200 ()	(6)	200	206

Transfers for capital projects provide General Fund support for projects not otherwise financed through bond proceeds, dedicated taxes, other revenues, and Federal grants. These transfers are projected at \$200 million for 1998-99, roughly comparable to last year.

Transfers to Debt Reduction Reserve Fund



The 1998-99 Enacted Budget includes, for the first time, a transfer of \$50 million to the newly established Debt Reduction Reserve Fund. The receipts transferred to this Fund may be used, subject to enactment of future appropriations, to pay debt service costs or to retire or defease State-supported bonds

Transfers to Other Funds

16.02	Change \$	1998-99	1997-98
and the state of the	(59)	327	386

All other transfers reflect the remaining transfers from the General Fund to other funds, and is estimated to decline \$59 million in 1998-99. This annual decline is primarily the net impact of onetime transfers in 1997-98 to the State University Tuition Stabilization Fund and to the Lottery Fund to support school aid, offset by a 1998-99 increase in the State subsidy to the Roswell Park Cancer Research Institute.

Financial Plan Reserves and Risks

The 1998-99 Financial Plan projects a closing fund balance in the General Fund of \$1.42 billion This fund balance is comprised of \$761 million reserved for future needs, a \$400 million balance in the Tax Stabilization Reserve Fund (TSRF), a balance of \$100 million in the Contingency Reserve Fund (CRF), after a projected deposit of \$32 million in 1998-99, and a balance in the Community Projects Fund of \$158 million. Since 1994-95, the State has more than tripled its "rainy day" reserves by adding over \$200 million to the TSRF and about \$100 million to the CRF.

The Financial Plan remains subject to a number of risks from economic uncertainty, litigation, Federal actions, and a variety of other factors outside the State's control. These emerging risks include Federal budget actions which could result in a reduction in Federal funding levels from those currently anticipated in the Financial Plan. A potential increase in funding for school building aid as a result of additional school construction could add significant unbudgeted costs in future years. The General Fund reserves noted above will help ensure that the State is positioned to meet these risks and keep the commitments made in this and prior budgets — including substantial increases in education aid and tax relief.

OUTYEAR GENERAL FUND FINANCIAL PLAN PROJECTIONS

The State will formally update its projections of receipts and disbursements for future years as part of its 1999-00 Executive Budget submission. Preliminary analysis of outyear projections indicates that, after the Governor's actions on the Budget and the resultant application of available 1998-99 Financial Plan balances, the State will face a 1999-00 budget gap that is roughly \$1.3 billion, or approximately \$400 million less than projected in February. The outyear projections

include the continued need to achieve operating efficiencies, and assume the receipt of tobacco settlement monies.

GOVERNMENTAL FUNDS FINANCIAL PLANS

All Governmental Funds

The All Governmental Funds spending total is estimated at \$71.54 billion in 1998-99, an increase of \$5.51 billion or 8.3 percent over 1997-98 levels Since 1994-95, annual All Governmental Funds spending growth will average 3.6 percent per year. Disbursements from the All Governmental Funds are \$46 million below the Executive Budget level of \$71.59 billion. This decrease is the net impact of \$1.32 billion in spending adds by the Legislature, offset by \$617 million in lower spending primarily from more recent spending reestimates and \$748 million in lower spending from the Governor's vetoes.

The annual increase of \$5.51 billion primarily reflects the General Fund changes discussed previously, \$1.18 billion in increased spending from Federal funds, \$704 million for the first payment of the School Tax Relief (STAR) program, \$231 million in increased operating support for mass transportation, and \$575 million for additional capital spending primarily for transportation and environmental projects.

State Funds

State Funds disbursements are projected at \$48.58 billion, an increase of \$4.33 billion or 9.8 percent from 1997-98 levels, with nearly 20 percent of the spending increase resulting from STAR property tax relief. The average annual increase since 1994-95 is 3.4 percent

The 1998-99 State Funds estimate is \$109 million higher than the projection included in the 1998-99 Executive Budget, reflecting the net impact of \$1.23 billion in legislative adds offset by \$461 million in spending reestimates and \$660 million in lower spending resulting from the Governor's vetoes.

Special Revenue Funds

Total disbursements for programs supported by Special Revenue Funds are projected at \$29.97 billion, an increase of \$2.32 billion or 8.4 percent from 1997-98 levels. Federal grants account for approximately three-quarters of all spending in the Special Revenue fund type. Disbursements from Federal funds are estimated at \$21.78 billion, an increase of \$1.12 billion or 5.4 percent. The single largest program in this fund group is Medicaid, which is projected at \$13.65 billion, an increase of \$465 million or 3.5 percent above last year. Federal support for welfare programs is projected at \$2.53 billion, roughly comparable to 1997-98 levels. The remaining growth in Federal funds is primarily due to the new Child Health Plus program, estimated at \$197 million in 1998-99. This program will expand health insurance coverage to children of indigent families.

State special revenue spending is projected to be \$8 19 billion, an increase of \$1.20 billion or 17.2 percent from last year's levels. The increase in spending is primarily due to \$704 million for

the first phase of the STAR program, \$231 million in additional operating assistance for mass transportation, and \$113 million for the new Child Health Plus program (State share).

Capital Projects Funds

Capital Projects Funds spending in fiscal year 1998-99 is projected at \$4.14 billion, an increase of \$575 million or 16.1 percent from last year. The major components of this growth are transportation and environmental programs, including continued increased spending for 1996 Clean Water/Clean Air Bond Act projects and increased disbursements from the Environmental Protection Fund (EPF). Another significant component of this projected increase is in the area of public protection, primarily for facility rehabilitation and construction to increase prison capacity.

Debt Service Funds

Total disbursements from the Debt Service Fund type are estimated at \$3.36 billion in 1998-99, an increase of \$275 million or 8.9 percent from 1997-98 levels. Of the increase, \$102 million is for transportation purposes, including debt service on bonds issued for State and local highway and bridge programs financed through the New York State Thruway Authority and supported by the Dedicated Highway and Bridge Trust Fund. Another \$45 million is for education purposes, including State and City university programs financed through the Dormitory Authority of the State of New York The remainder is for a variety of programs in such areas as mental health and corrections, and for general obligation financings.

General Fund Cash Financial Plan Comparison of 1997-98 vs. 1998-99 (millions of dollars)

	1997-98 Actual	1998-99 Enacted	Change
Opening fund balance	433	638	205
Recei pts			
Taxes			
Personal income tax	17,759	21,242	3,483
User taxes and fees	7,036	7,143	107
Business taxes	5,047	4,956	(91)
Other taxes	1,094	1,019	(75)
Miscellaneous receipts	1,598	1,404	(194)
Transfers from other funds:			
LGAC	1,484	1,535	51
All other	534	261	(273)
Total receipts	34,552	37,560	3,008
Disbursements			
Grants to local governments	23,266	25,141	1,875
State operations	6,193	6,704	511
General State charges	2,265	2,215	(50)
Debt service	10	11	Ì
Transfers to other funds:			
Debt service	2,021	2,131	110
Capital projects	206	200	(6)
Debt reduction reserve	0	50	50
Other purposes	386	327	(59)
Total disbursements	34,347	36,779	2,432
Change in fund balance	205	781	576
	w	•••••••••••••••••••••••••••••••••••••••	
Closing fund balance	638	1,419	781
Tax Stabilization Reserve Fund	400	400	0
Contingency Reserve Fund	68	100	32
Community Projects Fund	170	158	(12)
Community Projects Fund Reserve for Future Needs	0	761	761
Reserve for ruture needs	U	/01	/01

Cash Financial Plan 1998-99 General Fund (millions of dollars)

	30-Day	Change	Enacted
Opening fund balance	465	173	638
Receipts		-	
Taxes		1.466	01.040
Personal income tax	19,776	1,466	21,242
User taxes and fees	7,200	(57)	7,143 4,956
Business taxes	4,964	(8)	1,019
Other taxes	1,007	12	1,404
Miscellaneous receipts	1,401	د	1,404
Transfers from other funds:	1 550	(17)	1,535
LGAC	1,552	(17)	261
All other	274	1,386	37,560
Total receipts	36,174	1,580	57,500
Disbursements			
Grants to local governments	24,510	631	25,141
State operations	6,683	21	6,704
General State charges	2,227	(12)	2,215
Debt service	11	0	11
Transfers to other funds:			
Debt service	2,145	(14)	2,131
Capital projects	190	10	200
Debt reduction reserve	0	50	50
Other purposes	323	4	327
Total disbursements	36,089	690	36,779
	J		
Change in fund balance	85	696	781
	An and a second s		
Closing fund balance	550	869	1,419
Closing fund balance			
Tax Stabilization Reserve Fund	400	0	400
Contingency Reserve Fund	150	(50)	100
Community Projects Fund	0	158	158
Reserve for Future Needs	0	761	761

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Current State Receipts General Fund (millions of dollars)

	1997-98 Actual	1998-99 Enacted	Change
Personal income tax	17,759	21,242	3,483
User taxes and fees	7,036	7,143	107
Sales and use tax	5,442	5,649	207
Cigarette and tobacco taxes	676	659	(17)
Motor fuel tax	165	167	2
Motor vehicle fees	487	411	(76)
Alcoholic beverage taxes	177	178	1
Hotel/motel tax Alcoholic beverage control	0	0	0
license fees	30	27	(3)
Container tax	27	18	(9)
Auto rental tax	32	34	2
Business taxes	5,047	4,956	(91)
Corporation franchise tax	2,081	2,040	(41)
Corporation and utilities taxes	1,504	1,432	(72)
Insurance taxes	641	666	25
Bank tax	707	719	12
Petroleum business taxes	114	99	(15)
Other taxes	1,094	1,019	(75)
Estate and gift taxes	1,022	962	(60)
Real property gains tax	33	19	(14)
Pari-mutuel taxes	38	37	(1)
Other taxes	1	1	0
Total taxes	30,936	34,360	3,424
Miscellaneous receipts	1,598	1,404	(194)
Total	32,534	35,764	3,230

Cash Financial Plan 1998-99 All Governmental Funds (millions of dollars)

	General Fund	Special Revenue Funds	Capital Projects Funds	Debt Service Funds	(MEMO) Total
Opening fund balance	638	617	72	164	1,491
<i>Recei pts</i> Taxes Miscellaneous receipts	34,360 1,404	2,068 5,582	I,077 I,670	2,127 615	39,632 9,271
Federal grants Total receipts	<u>0</u> <u>35,764</u>	<u>21,724</u> <u>29,374</u>	1,194 3,941	<u>0</u> 2,742	22,918
Disbur sements				2	40 (12
Grants to local governments	25,141	23,653	818	0	49,612 12,677
State operations	6,704	5,968 346	0	0	2,561
General State charges	2,215 11	0 0	0	3,355	3,366
Debt service	0	7	3,321	0	3,328
Capital projects Total disbursements	34,071	29,974	4,139	3,360	71,544
Other financing sources (uses)					
Transfers from other funds	1,796	2,321	202	4,430	8,749
Transfers to other funds	(2,708)	(1,907)	(441)	(3,753)	(8,809)
Bond and note proceeds	0	9	528	0	537
Net other financing sources (uses)	(912)	423	289	677	477
Change in fund balance	781	(177)	91	59	754
Closing fund balance	1,419	440	163	223	2,245

Cash Financial Plan 1998-99 State Funds (millions of dollars)

	General Fund	Special Revenue Funds	Capital Projects Funds	Debt Service Funds	(MEMO) Total
Opening fund balance	638	1,040	190	164	2,032
<i>Receipts</i> Taxes Miscellaneous receipts Federal grants Total receipts	34,360 1,404 0 35,764	2,068 5,487 0 7,555	1,077 1,670 0 <u>2,747</u>	2.127 615 0 2,742	39,632 9,176 0 48,808
Disbursements Grants to local governments State operations General State charges Debt service Capital projects Total disbursements	25,141 6,704 2,215 11 0 34,071	4,801 3,188 199 0 7 8,195	655 0 0 2,295 2,950	0 5 0 3,355 0 <u>3,360</u>	30,597 9,897 2,414 3,366 2,302 48,576
Other financing sources (uses) Transfers from other funds Transfers to other funds Bond and note proceeds Net other financing sources (uses)	1,796 (2.708) 0 (912)	549 (95) 9 463	202 (436) 528 294	4,430 (3,753) 0 677	6,977 (6,992) 537 522
Change in fund balance	781	(177)	91	59	754
Closing fund balance	1,419	863	281	223	2,786

Cash Financial Plan 1998-99 Special Revenue Funds (millions of dollars)

	State	Federal	Total
Opening fund balance	1,040	(423)	
Receipts Taxes Miscellaneous receipts Federal grants Total receipts	2,068 5,487 0 7,555	0 95 21,724 21,819	2,068 5,582 21,724 29,374
Disbur sements Grants to local governments State operations General State charges Capital projects Total disbursements	4,801 3,188 199 7 8,195	18,852 2,780 147 0 21,779	23,653 5,968 346 7 29,974
Other financing sources (uses) Transfers from other funds Transfers to other funds Bond and note proceeds Net other financing sources (uses)	549 (95) 9 463	1,772 (1,812) 0 (40)	2,321 (1,907) 9 423
Change in fund balance	(177)	0	(177)
Closing fund balance	863	(423)	440

Cash Financial Plan 1998-99 Capital Projects Funds (millions of dollars)

	State	Federal	Total
Opening fund balance	195	(123)	72
Receipts			
Taxes	1,077	0	1,077
Miscellaneous receipts	1,670	0	1,670
Federal grants	0	1,194	1,194
Total receipts	2,747	1,194	3,941
Disbur sements			
Grants to local governments	655	163	818
State operations	0	0	0
General State charges	0	0	0
Capital projects	2,295	1,026	3,321
Total disbursements	2,950	1,189	4,139
Other financing sources (uses)			
Transfers from other funds	202	0	202
Transfers to other funds	(436)	(5)	(441)
Bond and note proceeds	528	0	528
Net other financing sources (uses)	294	(5)	289
Change in fund balance	91	0	91
Closing fund balance	286	(123)	163

1997-98

1998-99

Cash Disbursements By Function General Fund (Thousands of Dollars)

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	Actual	Enacted
ECONOMIC DEVELOPMENT AND GOVERNMENT OVERSIGHT		
Agriculture & Markets, Department of	29,382	32,547
Alcoholic Beverage Control	7,531	8,071
Banking Department	268	550
Consumer Protection Board	314	412
Economic Development, Department of	38,474	39,364
Empire State Development Corporation	53,366	48,804
Energy Research and Development Authority	0	0
Housing Finance Agency	450	775
Housing and Community Renewal, Division of	87,079	94,591
Insurance Department	0	0
Olympic Regional Development Authority	1,972	3,962
Public Service, Department of	0	0
Science and Technology Foundation, New York State	20,048	24,740
Functional Total	238,884	253,816
PARKS AND THE ENVIRONMENT		
Adirondack Park Agency	3,260	3,567
Environmental Conservation, Department of	81,640	93,715
Environmental Facilities Corporation	0	0
Parks, Recreation and Historic Preservation, Office of	89,864	99,695
Functional Total	174,764	196,977
TRANSPORTATION		
Motor Vehicles, Department of	114,764	124,230
Niagara Frontier Transportation Authority	0	0
Transportation, Department of	355,578	337,581
Functional Total	470,342	461,811
HEALTH & SOCIAL WELFARE		00.0
Advocate for Persons with Disabilities, Office of	760	896
Aging, Office for the	59,246	60,411
Children and Families, Council on	737	910
Children & Family Services, Office of	1,033,804	1,135,037
Health, Department of	6,089,579	6,323,461
Medical Assistance	5,456,830	5,601,269
Medicaid Administration	75,285	93,600
All Other Local Aid	423,770	482,464
Agency Operations/Capital	133,694	146,128
Human Rights, Division of	8,884	9,848
Labor, Department of	19,379	48,058

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Cash Disbursements By Function General Fund (Thousands of Dollars)

	199 7 -98 Actual	1998-99 Enacted
HEALTH & SOCIAL WELFARE (Continued)		Enacted
Temporary and Disability Assistance, Office of	2,134,727	2,120,046
Welfare Assistance	1,689,939	1,614,800
Local Administration	368,241	395,875
All Other Local Aid	9,582	15,842
Agency Operations/Capital	66,965	93,529
Workers' Compensation Board	0	0
Functional Total	9,347,116	9,698,667
MENTAL HEALTH		
Mental Health, Office of	916,108	1,062,207
Mental Retardation and Developmental Disabilities, Office of	693,055	696,439
Alcohol and Substance Abuse Services, Office of	277,954	289,115
Quality of Care for the Mentally Disabled, Commission on	2,637	3,203
Functional Total	1,889,754	2,050,964
PUBLIC PROTECTION		
Capital Defenders Office	9,946	13,087
Correction, Commission of	1,886	2,190
Correctional Services, Department of	1,590,447	1,610,329
Crime Victims Board	2,890	3,123
Criminal Justice Services, Division of	90,823	96,570
Investigation, Temporary State Commission of	1,901	2,356
Judicial Commissions	1,808	2,133
Military and Naval Affairs, Division of	24,089	46,367
Parole, Division of	181,045	189,651
Probation and Correctional Alternatives, Division of	84,446	92,714
State Police, Division of	278,373	299,280
Functional Total	2,267,654	2,357,800
EDUCATION		
Arts, Council on the	25 209	52 072
City University of New York	35,208	53,873
	630,173	687,368
Education, Department of School Aid	10,058,542	10,989,197
SCHOOLAIG STAR Property Tax Relief	8,883,157 0	9,652,626
Handica p ped	663,292	0
All Other Local Aid	•	786,624
	461,645	494,058
Agency Operations/Capital Histor Education Services Corporation	50,448	55,889
Higher Education Services Corporation	649,826	679,300
State University Construction Fund	0	0
State University of New York	1,097,975	1,181,082
Functional Total	12,471,724	13,590,820

Cash Disbursements By Function General Fund (Thousands of Dollars)

Second Contractor

	1997-98 Actual	1998-99 Enacted
GENERAL GOVERNMEN I		
Audit and Control, Department of	83,168	98,848
Budget, Division of the	24,759	26,699
Civil Service, Department of	23,704	27,267
Elections, State Board of	2,546	3,030
Employee Relations, Office of	3,533	3,979
Executive Chamber	11,008	12,333
General Services, Office of	102,409	108,498
Inspector General, Office of the	4,286	4,925
Law, Department of	74,345	84,013
Lieutenant Governor, Office of the	341	375
Lottery, Division of	0	0
Public Employment Relations Board	3,137	3,352
Racing and Wagering Board, State	8,432	9,741
Real Property Services, Office of	23,178	51,286
Regulatory Reform, Governor's Office of	2,127	2,782
State, Department of	10,767	12,889
Tax Appeals, Division of	2,852	3,295
Taxation and Finance, Department of	252,762	269,250
Technology, Office for	476	2,606
Veterans Affairs, Division of	6,405	7,550
Functional Total	640,235	732,718
ALL OTHER CATEGORIES		
Legislature	175,718	195,561
Judiciary (excluding fringe benefits)	932,840	1,078,104
Local Government Assistance	799,866	837,422
General State Charges (incl. fringes for Judiciary & SUNY)	2,265,165	2,214,411
Short-Term Debt Service	10,430	11,193
Long-Term Debt Service	2,020,780	2,131,240
Debt Reduction Reserve Fund	0	50,000
Capital Projects	206,181	200,477
Miscellaneous	435,756	716,930
Functional Total	6,846,736	7,435,338
TOTAL GENERAL FUND SPENDING	34,347,209	36,778,911

Cash Disbursements By Function All Governmental Funds (Thousands of Dollars)

	1997-98 Actual	1998-99 Enacted
ECONOMIC DEVELOPMENT AND GOVERNMENT OVERSIGHT		
Agriculture & Markets, Department of	53,839	59,743
Alcoholic Beverage Control	9,733	11,192
Banking Department	35,417	47,888
Consumer Protection Board	2,024	2,405
Economic Development, Department of	42,538	45,662
Empire State Development Corporation	53,366	64,804
Energy Research and Development Authority	32,439	32,855
Housing Finance Agency	450	775
Housing and Community Renewal, Division of	193,177	231,355
Insurance Department	74,928	80,201
Olympic Regional Development Authority	4,408	6,379
Public Service, Department of	48,759	53,205
Science and Technology Foundation, New York State	20,048	24,740
Functional Total	571,126	661,204
PARKS AND THE ENVIRONMENT		
Adirondack Park Agency	3,475	3,942
Environmental Conservation, Department of	628,236	935,787
Environmental Facilities Corporation	2,886	5,421
Parks, Recreation and Historic Preservation, Office of	159,347	174,030
Functional Total	793,944	1,119,180
TRANSPORTATION		
Motor Vehicles, Department of	172,516	198,622
Niagara Frontier Transportation Authority	682	0
Transportation, Department of	3,835,875	4,431,618
Functional Total	4,009,073	4,630,240
HEALTH & SOCIAL WELFARE		
Advocate for Persons with Disabilities, Office of	1,660	1,879
Aging, Office for the	141,280	150,031
Children and Families, Council on	1,179	1,382
Children & Family Services, Office of	1,933,219	2,226,126
Health, Department of	19,408,367	20,642,681
Medical Assistance	17,523,073	18,213,336
Medicaid Administration	272,254	331,600
All Other Local Aid	1,044,542	1,405,461
Agency Operations/Capital	568,498	692,284
Human Rights, Division of	10,286	12,220
Labor, Department of	524,637	655,380

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Cash Disbursements By Function All Governmental Funds (Thousands of Dollars)

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	1997-98	1998-99 Excepted
HEALTH & SOCIAL WELFARE (Continued)	Actual	Enacted
Temporary and Disability Assistance, Office of	4,982,771	5,014,628
Welfare Assistance	4,038,381	3,972,566
Local Administration	593,024	605,875
All Other Local Aid	39,487	47,277
Agency Operations/Capital	311,879	388,910
Workers' Compensation Board	93,447	125,375
Functional Total	27,096,846	28,829,702
	27,090,040	
MENTAL HEALTH		
Mental Health, Office of	1,818,423	1,851,847
Mental Retardation and Developmental Disabilities, Office of	2,036,141	1,997,735
Alcohol and Substance Abuse Services, Office of	393,962	437,048
Quality of Care for the Mentally Disabled, Commission on	7,165	8,448
Functional Total	4,255,691	4,295,078
PUBLIC PROTECTION		
Capital Defenders Office	9,946	13,087
Correction, Commission of	1,941	2,190
Correctional Services, Department of	1,852,639	2,084,931
Crime Victims Board	28,638	39,047
Criminal Justice Services, Division of	113,100	148,862
Investigation, Temporary State Commission of	1,934	2,556
Judicial Commissions	1,808	2,133
Military and Naval Affairs, Division of	87,733	117,470
Parole, Division of	182,370	194,806
Probation and Correctional Alternatives, Division of	84,593	92,714
State Police, Division of	336,619	382,709
Functional Total	2,701,321	3,080,505
EDUCATION	26 702	54.669
Arts, Council on the	35,702	54,668
City University of New York	659,679	745,693
Education, Department of	13,334,723	14,971,955
School Aid	10,478,156	11,182,626
STAR Property Tax Relief	0	704,000
Handica pped	851,069	1,028,054
All Other Local Aid	1,818,828	1,840,676
Agency Operations/Capital	186,670	216,599
Higher Education Services Corporation	720,828	747,639
State University Construction Fund	7,059	7,900
State Laweraty of New Vork	2 105 525	
State University of New York Functional Total 24	<u>3,125,635</u> 17,883,626	3,312,073

Cash Disbursements By Function All Governmental Funds (Thousands of Dollars)

	1997-98	1998-99
	Actual	Enacted
GENERAL GOVERNMENT		
Audit and Control, Department of	101,956	101,875
Budget, Division of the	26,520	31,899
Civil Service, Department of	23,704	27,717
Elections, State Board of	2,551	3,050
Employee Relations, Office of	3,629	4,084
Executive Chamber	11,008	12,333
General Services, Office of	168,739	171,276
Inspector General, Office of the	4,286	5,893
Law, Department of	103,484	123,393
Lieutenant Governor, Office of the	341	375
Lottery, Division of	1 26,305	1.33,258
Public Employment Relations Board	3,196	3,529
Racing and Wagering Board, State	9,973	13,826
Real Property Services, Office of	32,126	61,825
Regulatory Reform, Governor's Office of	2,127	2,782
State, Department of	76,750	84,317
Tax Appeals, Division of	2,852	3,295
Taxation and Finance, Department of	272,135	291,256
Technology, Office for	2,984	17,606
Veterans Affairs, Division of	6,702	9,261
Functional Total	981,368	1,102,850
ALL OTHER CATEGORIES		
Legislature	176,754	196,486
Judiciary (excluding fringe benefits)	995,194	1,170,298
Local Government Assistance	799,866	837,422
Short-Term Debt Service	10,430	11,193
Long-Term Debt Service	3,080,886	3,354,952
Capital Projects	. 0	0
General State Charges/Miscellaneous	2,679,121	2,414,829
Functional Total	7,742,251	7,985,180
TOTAL ALL FUNDS SPENDING	66,035,246	71,543,867

Cash Disbursements By Function State Funds (Thousands of Dollars)

	1997-98 Actual	1998-99 Enacted
ECONOMIC DEVELOPMENT AND GOVERNMENT OVERSIGHT		
Agriculture & Markets, Department of	49,553	55,077
Alcoholic Beverage Control	9,590	11,192
Banking Department	35,417	47,888
Consumer Protection Board	2,024	2,405
Economic Development, Department of	41,233	42,862
Empire State Development Corporation	53,366	64,804
Energy Research and Development Authority	29,761	29,645
Housing Finance Agency	450	775
Housing and Community Renewal, Division of	132,321	184,462
Insurance Department	74,928	80,201
Olympic Regional Development Authority	4,408	6,379
Public Service, Department of	47,387	52,110
Science and Technology Foundation, New York State	20,048	24,740
Functional Total	500,486	602,540
runctional fotal		
PARKS AND THE ENVIRONMENT		
Adirondack Park Agency	3,260	3,567
Environmental Conservation, Department of	418,523	756,166
Environmental Facilities Corporation	2,886	5,421
Parks, Recreation and Historic Preservation, Office of	156,886	168,958
Functional Total	581,555	934,112
TRANSPORTATION		
Motor Vehicles, Department of	166,750	187,392
Niagara Frontier Transportation Authority	682	0
Transportation, Department of	2,905,538	3,401,859
Functional Total	3,072,970	3,589,251
runctional fotal		
HEALTH & SOCIAL WELFARE		
Advocate for Persons with Disabilities, Office of	760	896
Aging, Office for the	59,246	60,411
Children and Families, Council on	7.37	910
Children & Family Services, Office of	1,064,594	1,161,990
Health, Department of	7,291,082	7,689,609
Medical Assistance	6,275,389	6,435,269
Medicaid Administration	75,285	93,600
All Other Local Aid	532,334	693,996
Agency Operations/Capital	408,074	466,744
Human Rights, Division of	8,884	9,968
Labor, Department of	51,945	87,785

Cash Disbursements By Function State Funds (Thousands of Dollars)

(Thousands of Dollars)		
	1997-98	1998-99
	Actual	Enacted
HEALTH & SOCIAL WELFARE (Continued)		
Temporary and Disability Assistance, Office of	2,163,587	2,201,094
Welfare Assistance	1,707,943	1,649,122
Local Administration	368,241	395,875
All Other Local Aid	9,582	18,447
Agency Operations/Capital	77,821	137,650
Workers' Compensation Board	93,447	125,375
Functional Total	10,734,282	11,338,038
MENTAL HEALTH		
Mental Health, Office of	1,140,189	1,269,645
Mental Retardation and Developmental Disabilities, Office of	737,292	761,751
Alcohol and Substance Abuse Services, Office of	304,586	335,395
Quality of Care for the Mentally Disabled, Commission on	2,637	3,248
Functional Total	2,184,704	2,370,039
PUBLIC PROTECTION		
Capital Defenders Office	9,946	13,087
Correction, Commission of	1,886	2,190
Correctional Services, Department of	1,820,843	1,925,429
Crime Victims Board	16,726	19,810
Criminal Justice Services, Division of	92,371	100,671
Investigation, Temporary State Commission of	1,934	2,556
Judicial Commissions	1,808	2,133
Military and Naval Affairs, Division of	36,477	60,458
Parole, Division of	181,045	190,051
Probation and Correctional Alternatives, Division of	84,446	92,714
State Police, Division of	327,730	376,108
Functional Total	2,575,212	2,785,207
EDUCATION		
Arts, Council on the	35,208	53,873
City University of New York	685,941	745,693
Education, Department of	11,698,961	13,279,594
School Aid	10,478,156	11,182,626
STAR Property Tax Relief	0	704,000
Handicapped	663,292	786,624
All Other Local Aid	467,413	501,783
Agency Operations/Capital	90,100	104,561
Higher Education Services Corporation	714,004	743,039
State University Construction Fund	7,059	7,900
State University of New York	2,949,019	3,133,423
Functional Total	16,090,192	17,963,522
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Cash Disbursements By Function State Funds (Thousands of Dollars)

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	1997-98	1998-99
	Actual	Enacted
GENERAL GOVERNMENI		
Audit and Control, Department of	101,956	101,875
Budget, Division of the	26,520	31,899
Civil Service, Department of	23,704	27,717
Elections, State Board of	2,551	3,050
Employee Relations, Office of	3,629	4,084
Executive Chamber	11,008	12,333
General Services, Office of	164,756	168,251
Inspector General, Office of the	4,286	5,893
Law, Department of	89,496	102,450
Lieutenant Governor, Office of the	341	375
Lottery, Division of	1 26,305	133,258
Public Employment Relations Board	3,196	3,529
Racing and Wagering Board, State	9,973	13,826
Real Property Services, Office of	32,126	61,825
Regulatory Reform, Governor's Office of	2,127	2,782
State, Department of	30,301	36,080
Tax Appeals, Division of	2,852	3,295
Iaxation and Finance, Department of	272,049	290,996
Iechnology, Office for	2,984	17,606
Veterans Affairs, Division of	6,405	7,550
Functional Total	916,565	1,028,674
ALL OTHER CATEGORIES		
Legislature	176,668	196,486
Judiciary (excluding fringe benefits)	994,024	1,165,298
Local Government Assistance	799,866	837,422
Short-Term Debt Service	10,430	11,193
Long-Term Debt Service	3,080,886	3,354,952
Capital Projects	0	0
General State Charges/Miscellaneous	2,525,860	2,399,077
Functional Total	7,587,734	7,964,428
TOTAL STATE FUNDS SPENDING	44,243,700	48,575,811